

## Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 DHA-02 SS-15 CIAE-00 PM-04 INR-07  
L-03 ACDA-07 NSAE-00 PA-01 PRS-01 SP-02 USIA-06  
TRSE-00 OIC-02 DODE-00 CU-02 /065 R

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R 172113Z JUN 77  
FM SECSTATE WASHDC  
TO AMEMBASSY OTTAWA  
INFO ALL NATO CAPITALS  
AMEMBASSY BELGRADE

C O N F I D E N T I A L STATE 141442

FOR CSCE DELEGATION

E.O. 11652: GDS

TAGS: CSCE, CAN, US, PFOR

SUBJECT: CSCE CONSULTATIONS WITH THE CANADIANS

1. CANADIAN DELEGATION, LED BY ASSISTANT UNDER-  
SECRETARY OF STATE FOR EXTERNAL AFFAIRS GOLDSCHLAG,  
VISITED WASHINGTON JUNE 3 FOR CONSULTATIONS ON CSCE.  
THE CANADIANS MET WITH A US DELEGATION LED BY MATTHEW  
W. NIMETZ, COUNSELOR OF THE DEPARTMENT.

THE FOLLOWING ARE HIGHLIGHTS OF  
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US/CANADIAN CONSULTATIONS ON CSCE.

2. BELGRADE PREPARATORY MEETING: GOLDSCHLAG STATED  
THAT AFTER CANADIAN DISCUSSIONS WITH NATO ALLIES AND  
ALSO WITH WARSAW PACT STATES, THERE APPEARED TO BE NO  
WIDE DISPARITY IN EAST/WEST CONCEPTIONS OF PROCEDURES  
CONCERNING PREPARATORY MEETING. GOLDSCHLAG AGREED WITH

US SIDE'S OBSERVATION, HOWEVER, THAT SOVIET DESIRE TO HAVE PREPARATORY MEETING AGREE ON A "POLITICAL CONCEPT" FOR THE MAIN MEETING COULD PRESENT PROBLEMS. HE STATED, HOWEVER, THAT IN HIS CONTACTS WITH THE EAST EUROPEANS, NONE SEEMED TO AGREE WITH THE SOVIETS ON NEED FOR A

POLITICAL CONCEPT. IF PRESENTED, CANADIANS FELT MAIN ELEMENTS OF POLITICAL CONCEPT WOULD BE A) VERY POSITIVE TONE WHICH WOULD EMPHASIZE VIRTUES OF DETENTE AND WHICH WOULD RULE OUT DISCUSSION OF CERTAIN NEURALGIC SUBJECTS FOR THE SOVIETS B) UNILATERAL ACCOUNTING IN WHICH EACH STATE WOULD RECITE ITS OWN ACCOMPLISHMENTS BUT WOULD NOT QUERY OTHERS. THE CZECHS IN PARTICULAR HAD TOLD GOLDSCHLAG THAT THEY DID NOT INTEND TO ASK OR TO QUERY ANY OTHER STATE ON ITS CSCE IMPLEMENTATION RECORD UNLESS ASKED TO DO SO BY THAT STATE OR FORCED TO DO SO BY OTHERS.

3. MEDITERRANEAN WORKING GROUP: CANADIANS DID NOT FAVOR ESTABLISHING A SEPARATE MEDITERRANEAN WORKING GROUP. THEY OUTLINED THREE POSSIBILITIES CONSIDERED BY THE EC-9. A) FOLLOWING THE GENEVA PRECEDENT, MEDITERRANEAN COUNTRIES WOULD BE HEARD IN COMMITTEES DEALING WITH BASKET I AND II ISSUES. B) AN ELEVATED FORUM IN WHICH MEDITERRANEAN COUNTRIES WOULD BE HEARD IN PLENARY SESSIONS. C) SEPARATE WORKING GROUP OR COMMITTEE ON MEDITERRANEAN ISSUES. CANADIANS STATED THAT EC-9 WAS TOTALLY NEGATIVE RE THIRD POSSIBILITY, WAS DIVIDED ON SECOND, AND PROBABLY WOULD COME DOWN IN FAVOR OF SAME PROCEDURE AS IN GENEVA.  
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4. PUBLIC RELATIONS/CONGRESSIONAL ASPECTS: GOLDSCHLAG NOTED THE SERIOUS PUBLIC RELATIONS PROBLEMS SURROUNDING THE BELGRADE MEETINGS, SOME OF WHICH THE US AND CANADA SHARE IN COMMON. GOLDSCHLAG NOTED THAT CANADIAN ATTEMPTS TO DE-EMPHASIZE SIGNIFICANCE OF PREPARATORY MEETING WERE HAMPERED BY US INTENTION TO SEND CONGRESSIONAL DELEGATION TO BELGRADE IN JUNE. US SIDE STATED THAT, IN FACT, NO CONGRESSMAN WOULD BE ATTENDING JUNE MEETING ALTHOUGH COMMISSION STAFFERS WOULD BE THERE, AND THAT CONGRESSIONAL MEMBERS OF CSCE COMMISSION WOULD GO TO BELGRADE ONLY FOR MAIN MEETING THIS FALL. IN CONNECTION WITH PUBLIC ASPECTS, GOLDSCHLAG RAISED CANADIAN IDEA FOR INFORMAL "MARCHE AUX PUCES" BILATERALS THAT WOULD ALLOW WESTERN COUNTRIES TO RAISE INDIVIDUAL HUMANITARIAN AND OTHER CASES AT BELGRADE. THIS WOULD ALLOW WESTERN COUNTRIES TO STATE THAT CERTAIN CASES HAD IN FACT BEEN RAISED WITH THE COMMUNISTS AT BELGRADE. US SIDE SAID THAT CANADIAN IDEA WAS INTERESTING AND FELT THAT EACH STATE SHOULD

DECIDE FOR ITSELF HOW BEST TO PROCEED. US SIDE NOTED THAT IT WOULD NOT BE A GOOD IDEA TO TRY TO OBTAIN FORMAL EASTERN AGREEMENT TO BILATERAL MEETINGS IN BELGRADE AND THAT A LESS FORMAL PROCEDURE WOULD BE BEST. CANADIANS AGREED THAT FORMAL AGREEMENT ON BILATERALS WOULD BE

DIFFICULT TO ACHIEVE. THEY SAID THEY WOULD HAVE TO GIVE FURTHER CONSIDERATION TO BEST MEANS OF MAKING PUBLIC THE FACT THAT BILATERALS WERE GOING ON. ONE WAY MIGHT BE TO MENTION BILATERALS IN OPENING STATEMENT AT FALL MEETING.

5. HUMAN RIGHTS: GOLDSCHLAG ASKED US SIDE TO OUTLINE HOW IT PLANS TO DEAL WITH HUMAN RIGHTS ISSUES AT BELGRADE. US NOTED THAT WE DID NOT FAVOR CONFRONTATION WITH THE EASTERN STATES ON THIS ISSUE BUT THAT SPECIFIC EVENTS WERE LIKELY TO INFLUENCE THE US FINAL POSTURE. CONFIDENTIAL

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WE INTEND TO BE PRUDENT IN OUR OPENING STATEMENTS AND TO RESERVE FRANK DISCUSSION, PERHAPS TOUCHING UPON INDIVIDUAL CASES, FOR CLOSED SESSION. WE BELIEVE EASTERN COUNTRIES WILL ACCEPT DISCUSSION OF BASKET III ISSUES AT BELGRADE BUT THAT THE KEY WILL BE TACTICS OF WESTERN APPROACH; THUS WE FAVOR A CONCEPTUAL APPROACH, FEATURING THEMES FOR FURTHER IMPROVEMENT AND MENTIONING SPECIFIC CASES AS EXAMPLES. GOLDSCHLAG NOTED SOME CANADIAN UNEASINESS IN DEALING WITH BASKET III ISSUES IN TERMS ONLY OF BREACHES OR NON-COMPLIANCE AND WONDERED IF MORE CONSTRUCTIVE WAY COULD NOT BE FOUND. US REITERATED ITS IDEA OF THEMES AND CONCEPTS WHICH THE WEST WOULD USE TO GATHER ITS RANGE OF SPECIFIC CONCERNS INTO A BROADER FRAMEWORK. GOLDSCHLAG STATED THAT CANADIANS WERE OPPOSED TO BELGIAN PROPOSAL FOR HUMAN RIGHTS COMMISSION AND NOTED THAT SEVERAL HUMAN RIGHTS FORA ALREADY EXIST. GOLDSCHLAG NOTED THAT ALL EASTERN COUNTRIES NOW SUBSCRIBE TO UN CONVENTION ON POLITICAL RIGHTS AND TO CONVENTION ON CIVIL RIGHTS. HOWEVER, EACH CONTAINS PROTOCOLS - ONE ENVISAGING STATE VS. STATE COMPLAINT PROCEDURE; THE OTHER RECOGNIZING UN COMMISSION COMPETENCE TO HEAR PLEAS FROM INDIVIDUAL PETITIONERS

- NOT YET SUBSCRIBED TO BY ALL EASTERN STATES.

GOLDSCHLAG STATED THAT WEST COULD PERHAPS EXAMINE WORTH OF EMPHASIZING THESE ALREADY AGREED TO CONVENTIONS AT BELGRADE AND POSSIBILITY OF OBTAINING EASTERN AGREEMENT TO SUBSCRIBE TO AN THEN

HONOR PROTOCOLS. US SIDE STATED THAT THIS WAS A VERY INTERESTING IDEA AND THAT WE WOULD LIKE TO HAVE FURTHER DETAILS CONCERNING CANADIAN PROPOSAL. GOLDSCHLAG

EXPRESSED GENERAL AGREEMENT WITH US "THEMATIC" APPROACH,  
STATING THAT THIS MIGHT BE BEST COUNTER TO EASTERN  
INTENTION TO USE SOMETIMES MISLEADING NUMERICAL MEASURE-  
MENTS OF PROGRESS SINCE AUGUST 1975. REAL QUESTION  
FOR CANADIANS, GOLDSCHLAG STRESSED, WAS NOT SIMPLY  
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IMPROVEMENT IN LAST TWO YEARS BUT THE DISTANCE BETWEEN  
PRESENT IMPLEMENTATION AND THE OBJECTIVES CITED IN THE  
FINAL ACT. GOLDSCHLAG FELT THIS ALSO WOULD BE ESSENTIALLY

HOW PUBLICS IN BOTH CANADA AND US WOULD VIEW IMPLE-  
MENTATION PROGRESS BY THE EASTERN STATES. US REPLIED  
THAT INDEED THIS WAS ANOTHER ADVANTAGE OF THEMATIC  
APPROACH SINCE OUT OF DETAILED WORK COULD FLOW  
SOMETHING THAT MIGHT BE BROAD ENOUGH TO HOLD PUBLIC  
IMAGINATION.

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